# Triumph Gulf Coast, Inc. Trust Fund Application for Funds

Proposal Instructions: The Triumph Gulf Coast, Inc. Trust Fund Grant Application (this document) must be completed by the entity applying for the grant and signed, as applicable, by either the individual applying for funds, an individual authorized to bind the entity applying for funds, a chief elected official, the administrator for the governmental entity or their designee. Please read the Application carefully as some questions may require a separate narrative to be completed. In addition, please complete all Addendums that may be applicable to the proposed project or program.

Triumph Gulf Coast, Inc. will make awards from available funds to projects or programs that meet the priorities for economic recovery, diversification, and enhancement of the disproportionately affected counties. Triumph Gulf Coast, Inc. may make awards for:

- Ad valorem tax rate reduction within disproportionately affected counties;
- Local match requirements of s. 288.0655 for projects in the disproportionately affected counties;
- Public infrastructure projects for construction, expansion, or maintenance which are shown to enhance economic recovery, diversification, and enhancement of the disproportionately affected counties;
- Grants to local governments in the disproportionately affected counties to establish and
  maintain equipment and trained personnel for local action plans of response to respond to
  disasters, such as plans created for the Coastal Impacts Assistance Program;
- Grants to support programs that prepare students for future occupations and careers at K-20 institutions that have campuses in the disproportionately affected counties. Eligible programs include those that increase students' technology skills and knowledge; encourage industry certifications; provide rigorous, alternative pathways for students to meet high school graduation requirements; strengthen career readiness initiatives; fund high-demand programs of emphasis at the bachelor's and master's level designated by the Board of Governors; and, similar to or the same as talent retention programs created by the Chancellor of the State University System and the Commission of Education; encourage students with interest or aptitude for science, technology, engineering, mathematics, and medical disciplines to pursue postsecondary education at a state university or a Florida College System institution within the disproportionately affected counties;
- Grants to support programs that provide participants in the disproportionately affected counties with transferable, sustainable workforce skills that are not confined to a single employer; and
- Grants to the tourism entity created under s. 288.1226 for the purpose of advertising and promoting tourism and Fresh From Florida, and grants to promote workforce and infrastructure, on behalf of all of the disproportionately affected counties.

Pursuant to Florida Law, Triumph Gulf Coast, Inc. will provide priority consideration to Applications for projects or programs that:

- Generate maximum estimated economic benefits, based on tools and models not generally employed by economic input-output analyses, including cost-benefit, return-oninvestment, or dynamic scoring techniques to determine how the long-term economic growth potential of the disproportionately affected counties may be enhanced by the investment.
- Increase household income in the disproportionately affected counties above national average household income.
- Leverage or further enhance key regional assets, including educational institutions, research facilities, and military bases.
- Partner with local governments to provide funds, infrastructure, land, or other assistance for the project.
- · Benefit the environment, in addition to the economy.
- · Provide outcome measures.
- Partner with K-20 educational institutions or school districts located within the disproportionately affected counties as of January 1, 2017.
- Are recommended by the board of county commissioners of the county in which the project or program will be located.
- Partner with convention and visitor bureaus, tourist development councils, or chambers of commerce located within the disproportionately affected counties.

Additionally, the Board of Triumph Gulf Coast, Inc. may provide discretionary priority to consideration of Applications for projects and programs that:

- Are considered transformational for the future of the Northwest Florida region.
- May be consummated quickly and efficiently.
- Promote net-new jobs in the private sector with an income above regional average household income.
- Align with Northwest Florida FORWARD, the regional strategic initiative for Northwest Florida economic transformation.
- Create net-new jobs in targeted industries to include: aerospace and defense, financial services/shared services, water transportation, artificial intelligence, cybersecurity, information technology, manufacturing, and robotics.
- Promote industry cluster impact for unique targeted industries.
- Create net-new jobs with wages above national average wage (e.g., similar to EFI QTI program, measured on graduated scale).
- Are located in Rural Area of Opportunity as defined by the State of Florida (DEO).
- Provide a wider regional impact versus solely local impact.
- Align with other similar programs across the regions for greater regional impact, and not be duplicative of other existing projects or programs.
- Enhance research and innovative technologies in the region.
- Enhance a targeted industry cluster or create a Center of Excellence unique to Northwest Florida.

- Create a unique asset in the region that can be leveraged for regional growth of targeted industries.
- Demonstrate long-term financial sustainability following Triumph Gulf Coast, Inc. funding.
- Leverage funding from other government and private entity sources.
- Provide local investment and spending.
- Are supported by more than one governmental entity and/or private sector companies, in particular proposed projects or programs supported by more than one county in the region.
- Provide clear performance metrics over duration of project or program.
- Include deliverables-based payment system dependent upon achievement of interim performance metrics.
- Provide capacity building support for regional economic growth.
- · Are environmentally conscious and business focused.
- Include Applicant and selected partners/vendors located in Northwest Florida.

Applications will be evaluated and scored based on compliance with the statutory requirements of the Triumph Gulf Coast legislation, including but not limited to the priorities identified therein and the geographic region served by the proposed project or program.

## **Applicant Information**

Name of Individual (if applying in individual capacity):
Name of Entity/Organization: Santa Rosa County Board of County Commissioners
Background of Applicant Individual/Entity/Organization: Santa Rosa County is a unit of governmen
established by Florida Law.
Federal Employer Identification Number: 59-6000842
Contact Information:
Primary Contact Information: Shannon Ogletree
Title: Director, Santa Rosa Economic Development Office (EDO)
Mailing Address: 6491 Caroline Street, Suite 4
Milton, Florida 32570
Phone: 850-623-0174
Email: shannon@santarosa.fl.gov
Website: www.santarosaedo.com

Identify any co-applicants, partners, or other entities or organizations that will have a role in the proposed project or program and such partners proposed roles.

Santa Rosa County EDO has been working with the current property owner to coordinate delivery of two industrial sites to house two manufacturing centers (80,000 and I50,000 sf). Funding this proposal provides the resources for acquisition and improvements to deliver suitable industrial sites. Beyond satisfaction of the risk assessment this project meets Santa Rosa County's economic development resiliency and the regions branding goals by adding manufacturing capacity.

Total amount of funding requested from Triumph Gulf Coast: \$2,500,000.00

Has the applicant in the past requested or applied for funds for all or part of the proposed project/program?
☐ Yes        No
If yes, please provide detailed information concerning the prior request for funding, including:
<ul> <li>the date the request/application for funding was made;</li> <li>the source to which the request/application for funding was made,</li> <li>the results of the request/application for funding, and</li> </ul>
<ul> <li>projected or realized results and/or outcomes from prior funding.</li> </ul>
Describe the financial status of the applicant and any co-applicants or partners:
The most recent audit of the county's financial status showed the county as financially sound.
In a separate attachment, please provide financial statements or information that details the financial status of the applicant and any co-applicants or partners.
Please see the county's financial statement in Attachment 1.
Has the applicant or any co-applicants, partners or any associated or affiliated entities or individuals filed for bankruptcy in the last ten (10) years?
Yes X No
If yes, please identify the entity or individual that field for bankruptcy and the date of filing.

# **Eligibility**

Pursuant to Section 288.8017, Triumph Gulf Coast, Inc. was created to make awards from available funds to projects or programs that meet the priorities for economic recovery, diversification, and enhancement of the disproportionately affected counties. The disproportionately affected counties are: Bay County, Escambia County, Franklin County, Gulf County, Okaloosa County, Santa Rosa County, Walton County, or Wakulla County. See, Section 288.08012.

1.		the choices below, please check the box that describes the purpose of the proposed tor program (check all that apply):
		Ad valorem tax rate reduction within disproportionately affected counties; Local match requirements of s. 288.0655 for projects in the disproportionately affected counties;
	X	Public infrastructure projects for construction, expansion, or maintenance which are shown to enhance economic recovery, diversification, and enhancement of the disproportionately affected counties;
		Grants to local governments in the disproportionately affected counties to establish and maintain equipment and trained personnel for local action plans of response to respond to disasters, such as plans created for the Coastal Impacts
		Assistance Program; Grants to support programs that prepare students for future occupations and careers at K-20 institutions that have campuses in the disproportionately affected counties. Eligible programs include those that increase students' technology skills
		and knowledge; encourage industry certifications; provide rigorous, alternative pathways for students to meet high school graduation requirements; strengthen career readiness initiatives; fund high-demand programs of emphasis at the
		bachelor's and master's level designated by the Board of Governors; and, similar to or the same as talent retention programs created by the Chancellor of the State University System and the Commission of Education, encourage students with
		interest or aptitude for science, technology, engineering, mathematics, and medical disciplines to pursue postsecondary education at a state university or a Florida College System institution within the disproportionately affected counties;
		Grants to support programs that provide participants in the disproportionately affected counties with transferable, sustainable workforce skills that are not
		confined to a single employer; and Grants to the tourism entity created under s. 288.1226 for the purpose of advertising and promoting tourism and Fresh From Florida, and grants to promote workforce and infrastructure, on behalf of all of the disproportionately affected counties

2. Provide the title and a detailed description of the proposed project or program, including the location of the proposed project or program, a detailed description of, and quantitative evidence demonstrating how the proposed project or program will promote economic recovery, diversification, and enhancement of the disproportionately affected counties, a proposed timeline for the proposed project or program, and the disproportionately affected counties that will be impacted by the proposed project or program.

Title: Project Turbo

**Description:** This project proposes the acquisition and improvement of two sites totaling approximately 12.5 acres of prime industrial property on Armstrong Road off Highway 90 in Santa Rosa County. Improvements include the delivery of suitable sites for the construction of two manufacturing centers - one 80,000 square foot and a second 150,000 square foot. The county will own the land and manage the project through a development agreement with the private company engaged on the project.

With proximity to Mobile, New Orleans, Montgomery, Birmingham, Pensacola, Tallahassee and other southeastern cities, the combined site is well suited for manufacturing companies. Competition for this project includes other sites in Texas and New Mexico where the company has other locations.

In addition, Santa Rosa County would like to propose a new staff position to be in place for seven years at approximately \$12,000/year for a total of \$83,094 to assist with grant administration and compliance for this new Triumph project. All total 60 new jobs will be created by the project. Santa Rosa County recommends this site specifically to promote economic recovery, diversification and enhancement of community.

• Number of Jobs: estimated 60

• Average Wage: estimated 54,441.00

• Capital Investment: approximate \$10,000,000.00

Please see Attachment 2 for Maps.

How the proposed project promotes economic recovery, diversification and enhancement of the disproportionately affected counties:

(a) Economic Recovery: The Santa Rosa Board of County Commissioners has worked for years to bring higher paying jobs to the County. One of the most telling statistics of the county can be seen on the Northwest Florida FORWARD County Snapshots. The net inflow/outflow of commuters is largely outward from Santa Rosa County, which means workers are commuting outside the county to higher paying jobs. They are commuting to the metropolitan core areas of Pensacola or Fort Walton Beach or to Crestview. The downturn of the economy in 2008 and the Deepwater Horizon Oil Spill in 2010 both hit the county's economy very hard (unemployment rose from 2.8 in 2006 to 9.5 in 2010) because of the reliance on growth in the construction/housing industry and tourism for jobs and revenues. Funding acquisition of this site for the construction of a manufacturing center broadens the region's economic recovery by implementing diversification recommendations from regional economic development professionals. (Northwest Florida Forward, Feb. 2017, A Regional Strategy for Economic Transformation)

- (b) **Diversification:** Santa Rosa County has relied heavily upon military, tourism and agriculture, all of which are subject to unpredicted devastating events that can wipe out expected revenues, such as the Deepwater Horizon Oil Spill, weather conditions, base realignments or pandemics. Development of manufacturing industries will not only diversify the economy but would also provide stability.
- (c) **Enhancement of Disproportionately Affected Counties:** Santa Rosa County and the region of disproportionately affected counties will be enhanced:
- i. The COVID-19 pandemic has brought a renewed attention to US manufacturing and supply chains. Strengthening the manufacturing industry in Santa Rosa County will benefit all of NW FL.
- ii. Aligns with the Northwest Florida FORWARD regional strategic initiative by supporting the manufacturing industry and its capacity to support other key industries in the region, to help diversify the economic base, and to provide employment opportunities for a wide range of skill levels, ranging from middle skill production workers to engineers.
- iii. Will create net new jobs in support of targeted industries.
- iv. All of Northwest Florida wins when we can compete with our neighbors to the north and west. The South Alabama Megasite and Mobile, Alabama are a mere 60-minute drive from the proposed sites. The only way to compete and win companies is to have available sites.

3.	Explain how the proposed project or program is considered transformational and how it
	will effect the disproportionately affected counties in the next ten (10) years.

Please see Attachment 3.

4. Describe data or information available to demonstrate the viability of the proposed project or program.

Please see Attachment 4.

5. Describe how the impacts to the disproportionately affected counties will be measured long term.

The impacts would be measured long term by reviewing the following indicators over a tenyear period: (I) number of jobs, (2) average wage, and (3) amount of capital investment.

6. Describe how the proposed project or program is sustainable. (Note: Sustainable means how the proposed project or program will remain financially viable and continue to perform in the long-term after Triumph Gulf Coast, Inc. funding.)

The Triumph funding will be used to purchase 12.5 acres of industrial zoned prope1ty and to construct the infrastructure for the site. The site layout utilizes the proximity to Interstate 10 running east/west sustaining access and visibility needed to create efficiencies which provide viability for the long term. Long term management and maintenance will be provided by the local jurisdiction through its Economic Development Office in partnership with the private company financing the project and ultimately responsible for the jobs.

7. Describe how the deliverables for the proposed project or program will be measured.

Santa Rosa EDO has an established track record of measuring deliverables for infrastructure projects. They will be measured according to the specifications detailed in the bid packages and contracts such as jobs and capital investments.

- 1. Please check the box if the proposed project or program will meet any of the following priorities (check all that apply):
  - X Generate maximum estimated economic benefits, based on tools and models not generally employed by economic input-output analyses, including cost-benefit, return-on-investment, or dynamic scoring techniques to detemline how the long-term economic growth potential of the disproportionately affected counties may be enhanced by the investment.
  - X Increase household income in the disproportionately affected counties above national average household income.
  - X Leverage or further enhance key regional assets, including educational institutions, research facilities, and military bases.
    - Partner with local governments to provide funds, infrastructure, land, or other assistance for the project.
    - Benefit the environment, in addition to the economy.
  - X Provide outcome measures.
    Partner with K-20 educational institutions or school districts located within the
  - disproportionately affected counties as of January I, 2017.

    X Are recommended by the board of county commissioners of the county in which
  - the project or program will be located.

    Partner with convention and visitor bureaus, tourist development councils, or chambers of commerce located within the disproportionately affected counties.
- 2. Please explain how the proposed project meets the priorities identified above.

Generate maximum estimated economic benefits, based on tools and models not generally employed by economic input-output analyses, including cost-benefit, return-on-investment, or dynamic scoring techniques to determine how the long-term economic growth potential of the disproportionately affected counties may be enhanced by the investment. No longer Applicable. Our most recent guidance is Triumph's evaluation team will provide this modeling for use by the applicant and the Triumph Board of Directors.

Increase household income in the disproportionately affected counties above national average household income.

Wages will be at least 115% of the County average, based on the Florida Department of Economic Opportunity, Labor Market Statistics Center.

Leverage or further enhance key regional assets, including educational institutions, research facilities, and military bases.

These sites are also 7 miles away from Pensacola State College's Milton Campus and 9 miles away from Locklin Technical College.

Provide outcome measures.

The outcome measures will be a review of the following indicators: (1) number of jobs (2) average wage, (3) amount of capital investment.

Are recommended by the board of county commissioners of the county in which the project or program will be located.

3. Please explain how the proposed project or program meets the discretionally priorities identified by the Board.

Please see Attachment 5.

4. In which of the eight disproportionately affected county/counties is the proposed project or program located? (Circle all that apply)

Escambia Santa Rosa Okaloosa Walton Bay Gulf Franklin Wakulla

- 5. Was this proposed project or program on a list of proposed projects and programs submitted to Triumph Gulf Coast, Inc., by one (or more) of the eight disproportionately affected Counties as a project and program located within its county?

  Yes, Santa Rosa County.
- 6. Does the Board of County Commissioners for each County listed in response to question 5, above, recommend this project or program to Triumph?

The Santa Rosa County BOCC heard this project at the November 14, 2024 Committee Meeting.

\*\*Please attach proof of recommendation(s) f'om each County identified.

Please see corresponding attachment 6

#### **Approvals and Authority**

1. If the Applicant is awarded grant funds based on this proposal, what approvals must be obtained before Applicant can execute an agreement with Triumph Gulf Coast, Inc.?

If awarded, the County Attorney will review a terms sheet offered by Triumph before developing an agreement that will be reviewed and presented to the BOCC. If approved the Chairman will be authorized to sign the agreement. No other approvals are needed.

- 2. If approval of a board, commission, council or other group is needed prior to execution of an agreement between the entity and Triumph Gulf Coast:
  - A. Provide the schedule of upcoming meetings for the group for a period of at least six months.
  - B. State whether that group can hold special meetings, and if so, upon how many days' notice.

The BOCC meets twice monthly and can hold special meetings with generally 7 days' notice.

- 3. Describe the timeline for the proposed project or program if an award of funding is approved, including milestones that will be achieved following an award through completion of the proposed project or program.
  If the project were awarded in December of 2024, the land acquisition, infrastructure improvements, and site readiness would be completed in 24 months: land acquisition 6 months; design/procurement of infrastructure improvements 8 months; construction up to 10 months including closeout. Company capital investment would be complete by Q4 2026.
- 4. Attach evidence that the undersigned has all necessary authority to execute this proposal on behalf of the entity applying for funding. This evidence may take a variety of forms, including but not limited to: a delegation of authority, citation to relevant laws or codes, policy documents, etc. In addition, please attach any support letters from partners.

  Please see Attachment 6 BOCC Authority.

# Funding and Budget:

Pursuant to Section 288.8017, awards may not be used to finance 100 percent of any project or program. An awardee may not receive all of the funds available in any given year.

- I. Identify the amount of funding sought from Triumph Gulf Coast, Inc. and the time period over which funding is requested. \$2,400,000.00 in the first year.
- 2. What percentage of total program or project costs does the requested award from Triumph Gulf Coast, Inc. represent? (Please note that an award of funding will be for a defined monetary amount and will not be based on percentage of projected project costs.) 21.8%
- Please describe the types and number of jobs expected from the proposed project or program and the expected average wage.
   It is anticipated that this project will create 60 jobs in manufacturing with an average wage of at least 115% of the county average.
- 4. Does the potential award supplement but not supplant existing funding sources? If yes, describe how the potential award supplements existing funding sources.
  The award does not supplant existing funding sources because no other funds have been identified at this point. It does supplement the investment/expenditures planned at 10 million in private capital from Project Turbo.
- Please provide a Project/Program Budget. Include all applicable costs and other funding sources available to support the proposal.
   Project/Program Costs:
  - Example Costs (Note: Not exhaustive list of possible Cost categories.)

Construction	\$ 10,000,000.00
Reconstruction	\$ 0
Design & Engineering	\$— <u> </u>
Land Acquisition	\$ <del>-2,400,000.0</del> 0
Land Improvement	\$
Equipment	\$
Supplies	\$0
Salaries	\$ 83,094.00

Other (specify)	\$
Total Project Costs:	\$ <u>12.483.094.00</u>

B. Other Project Funding Sources:

Example Funding Sources (Note: Not an exhaustive list of possible Funding Sources.)

City/County

Private Sources

Other (e.g., grants, etc.)

Sources

Sour

**Total Amount Requested:** \$2,483,094.00

Note: The total amount requested must equal the difference between the costs in 3A. and the other project funding sources in 3.B.

C. Provide a detailed budget narrative, including the timing and steps necessary to obtain the funding and any other pertinent budget-related information.

After the Board of County Commissioners approves the agreement with Triumph, a budget amendment will be on the agenda at the next regular commission meeting, usually held twice monthly.

Applicant understands that the Triumph Gulf Coast, Inc. statute requires that the award contract must include provisions requiring a performance report on the contracted activities, must account for the proper use of funds provided under the contract, and must include provisions for recovery of awards in the event the award was based upon fraudulent information or the awardee is not meeting the perfomlance requirements of the award.

Yes

Applicant understands that awardees must regularly report to Triumph Gulf Coast, Inc. the expenditure of funds and the status of the project or program on a schedule determined by Triumph Gulf Coast, Inc.

Yes

Applicant acknowledges that Applicant and any co-Applicants will make books and records and other financial data available to Triumph Gulf Coast, Inc. as necessary to measure and confirm performance metrics and deliverables.

Yes

Applicant acknowledges that Triumph Gulf Coast, Inc. reserves the right to request additional information from Applicant concerning the proposed project or program.

Yes

# ADDENDUM FOR INFRASTRUCTURE PROPOSALS:

I.	Prog	gram Requirements										
	A.	Is the infrastructure owned by the public?  IX] Yes No										
	В.	Is the infrastructure for public use or does it predominately benefit the public?  IX] Yes No										
	C. of a	Will the public infrastructure improvements be for the exclusive benefit my private company?										
		_ Yes X No										
	D.	Provide a detailed explanation of how the public infrastructure improvements will connect to a broader economic development vision for the community and benefit additional current and fiture businesses.  Santa Rosa County since 2010 is one of the 10 fastest growing counties in Florida and within the top 5% of the fastest growing counties in the US. This project manifests both the local and regional economic development vision. The site is within Santa Rosa Industrial Park and will further complete the strategic plan to advance Manufacturing as a targeted industry.										
	E. Provide a detailed description of, and quantitative evidence demonstrating how the propose public infrastructure project will promote: Economic recovery, Economic Diversification Enhancement of the disproportionately affected counties, Enhancement of a Targeted											
		Industry.  Please see Attachment IO Economic Recovery, Diversification, Enhancement of Disproportionately Affected Counties, and Enhancement of a Targeted Industry.										
2	<b>A</b>	dditional Information										
2	A A B.	<ul> <li>Is this project an expansion of existing infrastructure project?</li> <li>X Yes</li> <li>( ] No</li> <li>Provide the proposed beginning commencement date and number of days required If the project were awarded in Spring of 2025, the land acquisition, and any</li> </ul>										
		infrastructure improvements, or site readiness would be completed in 36 months: land acquisition 6 months; design/procurement of infrastructure improvements 6 months and construction up to 24 months including closeout. Company capital investment would be complete by Q2 2028.										

C. What is the location of the public infrastructure? (Provide the road number, if applicable.)

Project Turbo will be located on Armstrong Road off Highway 90 in Santa Rosa County.

Parcel id# 31-2N-27-0000-00129-0000 - 5.0 Acres
Parcel id# 31-2N-27-0000-00102-0000 & 31-2N-27-0000-00133-0000 - 7.504 Acres

D. Who is responsible for maintenance and upkeep? (Indicate if more than one are applicable.)

Once the property is acquired, Santa Rosa County BOCC and Project Turbo will assume responsibility for maintenance and upkeep.

E. What permits are necessary for the infrastructure project?

The project will be designed and permitted by the company – Project Turbo.

Detail whether required permits have been secured, and if not, detail the timeline for securing these permits. Additionally, if any required permits are local permits, will they be prioritized?

No permits have been secured. Local permits will be prioritized and expedited.

F. What is the future land use and zoning designation on the proposed site of the Infrastructure improvement, and will the improvements conform to those uses?

Future land use is Industrial. Zoning designation is M2 General Industrial District. Improvements will conform to the uses.

G.	Will an amendment to the local comprehensive plan or a development order be required on the site of the proposed project or on adjacent property to accommodate the infrastructure and potential current or future job creation opportunities? If yes, please detail the timeline
	_Yes [xl No
	An amendment to the comprehensive plan is not required. A development order is required.
Н.	Does this project have a local match amount? If yes, please describe the entity providing the match and the amount.  []I Yes _ No
	Match will be in the form of private company, Project Turbo.
I.	Provide any additional information or attachments to be considered for this proposal.

I, the undersigned, do hereby certify that I have express authority to sign this proposal on my behalf or on behalf of the above-described entity, organization, or governmental entity:										
Name of Applicant Santa Rosa County BOCC										
Name and Title of Authorized Representative: Kerry Smith, Chairman										
Representative Signature:										
Signature Date: 12/26/2024										

#### Attachment 1



350 W Cedar Street, Suite 400 Pensacola, FL 32502 850.435.7400 warrenaverett.com

#### INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners Santa Rosa County, Florida

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Santa Rosa County, Florida, (hereinafter referred to as "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2023, and the respective changes in financial position, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that

includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exits.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules for the general fund, road and bridge fund, grant fund, and American rescue plan fund, local option sales tax fund, schedule of the County's proportionate share of the net pension liability, the schedule of the County's contributions, and schedule of changes in the County's total OPEB liability and related ratios, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and individual budgetary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Pensacola, Florida March 18, 2024

Warren averett, LLC





As management of Santa Rosa County (County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 8-10 of this report.

# **Financial Highlights**

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$325,476,031 (net position). Of this amount, \$495,289 represents unrestricted net position, which may normally be used to meet the government's ongoing obligations to citizens and creditors. In the current year, the balance in unrestricted net position decreased primarily due to the changes in pension liability in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68 as discussed in Note K as well as an excess of landfill revenues over landfill expenses.
- The County's total net position increased by \$23,001,913; governmental activities increased by \$18,162,118
  and business-type activities increased by \$4,839,795. The increase in total net position was primarily due to
  increases in tax based revenues including sales taxes, property taxes and tourist taxes and an increase in
  investment earnings in the governmental activities, and in business-type activities, the increase primarily related
  to an excess of landfill revenues over landfill expenses.
- At the close of the current fiscal year, the County governmental funds reported combined fund balances of \$105,051,858, an increase of \$7,349,799 in comparison with the prior year. Approximately 44% of this amount (\$45,707,643) is available for spending at the government's discretion (*unassigned fund balance*).
- At the end of the current fiscal year, unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) for the governmental funds were \$63,089,812, or approximately 55% of total general fund expenditures.
- The County's total outstanding long-term bonds and notes decreased by \$846,803 during the current fiscal year due to normal debt service principal reductions offset by issuance of new general obligation notes and new leases.

#### **Overview Of The Financial Statements**

The County's basic financial statements consist of three components: 1) *Government-wide financial statements*, 2) *Fund financial statements*, and 3) *Notes to the financial statements*. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

#### **Government-wide financial statements**

The *Government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the County's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. The business-type activities of the County include a water/sewer service, solid waste disposal, building inspections, and hangar rentals.

The government-wide financial statements can be found on pages 32-34 of this report.



#### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The County's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains twenty-four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, road and bridge fund, grants fund, local option sales tax fund, and American Rescue Plan fund, which are considered to be major funds. Data from the other nineteen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The County adopts annual appropriated budgets for all but four of its governmental funds. Budgetary comparison schedules are provided as required supplementary information for the general fund, road and bridge fund, grants fund, local option sales tax fund, and American Rescue Plan fund.

The basic governmental fund financial statements can be found on pages 35-40 of this report.

#### **Proprietary Funds**

The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water/sewer service, solid waste disposal, building inspections, and hangar rentals. Internal services funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for the management of its retained risks and for its fleet of vehicles. Because both services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for inspection services as well as solid waste disposal services which are considered to be major funds of the County. The internal service fund is presented in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found on pages 41-43 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The County maintains thirteen custodial funds which report resources held by the County in a custodial capacity for individuals, private organizations and other governments.



The fiduciary fund financial statements can be found on page 45 of this report.

#### Notes to the financial statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 48-76 of this report.

#### Other information

In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the County's progress in funding its obligation to provide pension and OPEB benefits to its employees. Required supplementary information can be found starting on page 78 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found starting on page 93 of this report.

#### **Government-Wide Overall Financial Analysis**

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities plus deferred inflows by \$325.5 million as of September 30, 2023.

# Santa Rosa County's Net Position

(in thousands)

	Government			al Activities Business-type				ivities		Tot	tal		
		2023		2022		2023		2022		2023		2022	
Current and other assets	\$	147,544	\$	152,443	\$	56,279	\$	52,462	\$	203,823	\$	204,905	
Capital assets		302,119		273,341		35,263		34,174		337,382		307,515	
Total assets		449,663		425,784		91,542		86,636		541,205		512,420	
Deferred outflows of resources		30,277		29,367		1,441		1,192		31,718		30,559	
Long-term liabilities outstanding		175,202		158,032		23,972		23,676		199,174		181,708	
Other liabilities		37,792		49,176		1,643		1,750		39,435		50,926	
Total liabilities		212,994		207,208		25,615		25,426		238,609		232,634	
Deferred inflow of resources		8,447		7,606		392		266		8,839		7,872	
Net position													
Net investment in capital assets		248,715		219,040		33,078		34,174		281,793		253,214	
Restricted		41,588		37,058		1,601		2,902		43,189		39,960	
Unrestricted (deficit)		(31,803)		(15,761)		32,298		25,061		495		9,300	
Total net position	\$	258,500	\$	240,337	\$	66,977	\$	62,137	\$	325,477	\$	302,474	

The largest portion of the County's net position (87%) reflects its investment in capital assets (e.g., land, buildings, equipment, improvements, construction in progress and infrastructure), less any related outstanding debt that was used to acquire those assets. The County uses these capital assets to provide a variety of services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

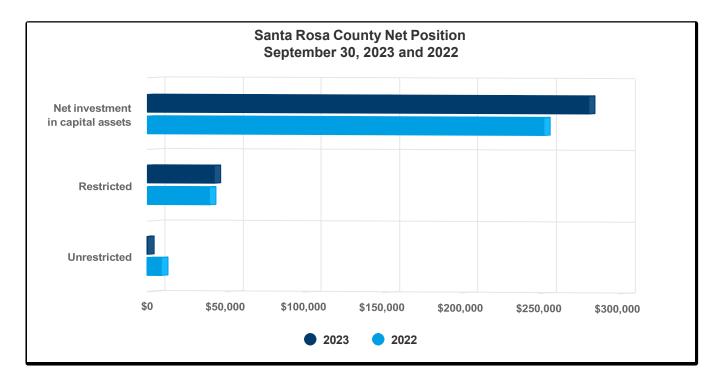
# FINANCIAL SECTION

An additional portion of the County's net position (13%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$495,289 is unrestricted and may normally be used to meet the government's ongoing obligations to its citizens and creditors. The County's unrestricted net position decreased in the current year due in large part to the GASB Statement No. 68 adjustment in the amount of \$17,862,456 which requires the County to record an estimated liability and expense for potential future pension costs. The estimated liability and expense are based on the following assumptions:

- when an employee will retire;
- employee life expectancy;
- future pay increases for employees;
- what inflation will be in the future;
- what investment returns will be going forward;
- the best rate to discount those estimated future payments.

See page 71 of this report which shows significant variations in the liability due to the discount rate assumptions.

At the end of the current fiscal year, the County is able to report positive balances in all reported categories of net position except governmental activities unrestricted net position due to GASB 68.



However, the County's overall net position increased \$23,001,913 from operations. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

#### **Governmental Activities**

During the current fiscal year, net position for governmental activities increased \$18,162,118 from the prior fiscal year, leaving an ending net position of \$258,499,326. An increase in property tax revenue as a result of increased property values, an increase in sales tax revenues due to increased spending and inflation, and an increase in tourist tax revenue due to promotional activities as well as an increase in investment income due to increased interest rates were primarily responsible for the increase in net position of governmental activities. An increase in expenses related to increased estimated pension liability as discussed above, as well as unspent local option sales taxes due to budgeted infrastructure projects not being completed were also contributing factors.

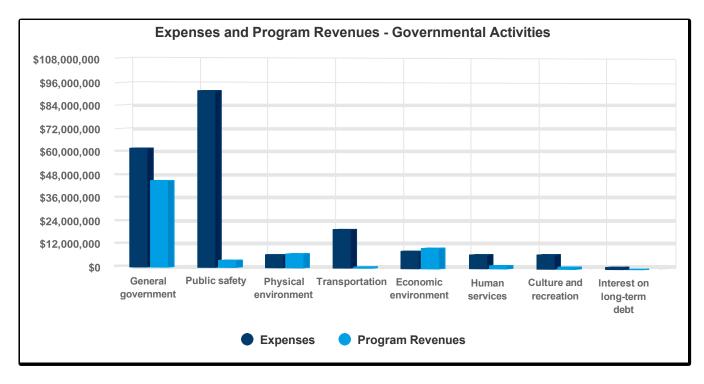


# Santa Rosa County's Changes in Net Position

	G	overnment	tivities	Business-type Activities					Total			
	2023		2022		2023		2022		2023		2022	
Revenues:												
Program revenues												
Charges for services	\$	37,229	\$	35,467	\$	22,225	\$	23,950	\$	59,454		59,417
Operating grants & contributions		22,104		11,785		-		-		22,104		11,785
Capital grants & contributions		9,492		14,753		149		1,132		9,641		15,885
General revenues						-		-				
Property tax		83,602		72,946		-		-		83,602		72,946
Sales, use and fuel tax		32,700		29,509		-		-		32,700		29,509
Communications services		1,278		1,256		-		-		1,278		1,168
Grants and contributions		23,802		23,136		-		-		23,802		23,136
Investment earnings		5,694		743		2,168		(178)		7,862		565
Other		3,365		2,563		138		54		3,503		2,617
Total revenues		219,266		192,158		24,680		24,958		243,946		217,116
Expenses:												
General government		61,513		55,214		-		-		61,513		55,214
Public safety		91,840		74,527		-		-		91,840		74,527
Physical environment		6,475		2,048		-		-		6,475		2,048
Transportation		19,790		18,914		-		-		19,790		18,914
Economic environment		8,904		7,105		-		-		8,904		7,105
Human services		7,354		6,717		-		-		7,354		6,717
Culture and recreation		6,908		6,532		-		-		6,908		6,532
Interest on long term debt		932		894		-		-		932		894
Water and sewer						3,410		2,231		3,410		2,231
Inspections						4,045		3,298		4,045		3,298
Airport						844		1,716		844		1,716
Landfill						8,931		9,569		8,931		9,569
Total expenses		203,716		171,951		17,230		16,814		220,946		188,765
Increase in net position before												
transfers		15,551		20,207		7,451		8,144		23,000		28,351
Transfers		2,611		719		(2,611)		(719)				_
Change in net position		18,162		20,926		4,840		7,425		23,000		28,351
Net position, beg. of year		240,338		240,338		62,136		62,136		302,474		251,108
Net position, end of year	\$	258,500	\$	240,338	\$	66,976	\$	62,136	\$	325,474	\$	279,459

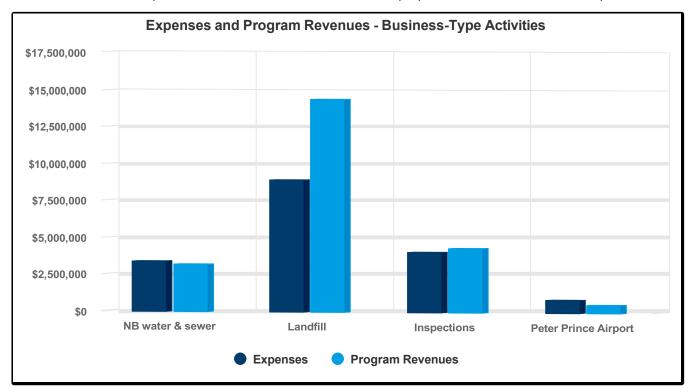
# FINANCIAL SECTION

The following graph displays the Governmental Activities current program revenues and expenditures by function for fiscal year 2023.



#### **Business-type Activities**

During the current fiscal year, net position for business-type activities increased \$4,839,795 from the prior fiscal year leaving an ending net position of \$66,976,705. The increase is primarily attributable to an excess of landfill revenues over landfill expenses due to increased rates in order to prepare for landfill closure cost requirements.

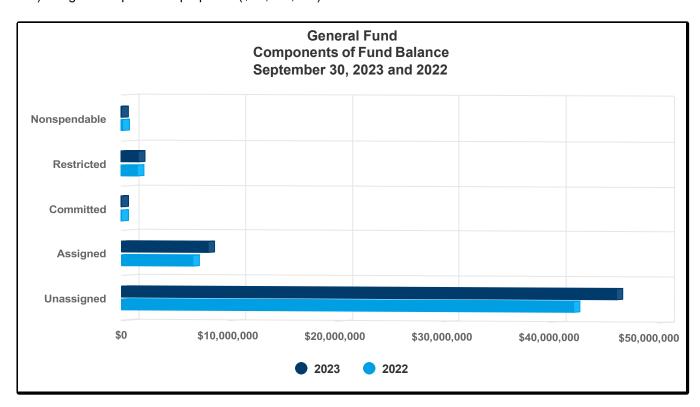




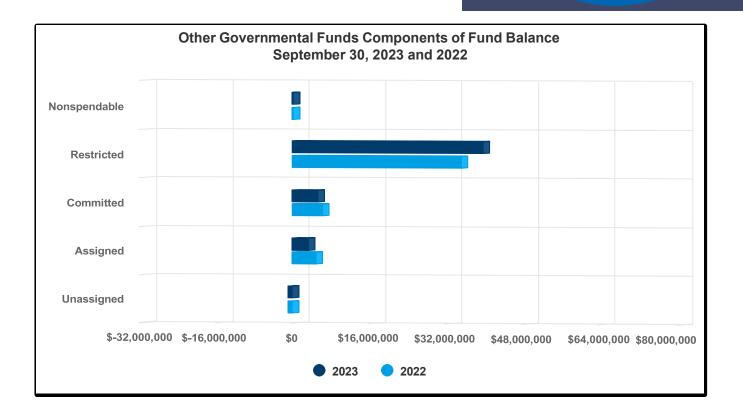
#### **Financial Analysis of Governmental Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either external parties, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County.

As of September 30, 2023, the County's governmental funds reported combined fund balances of \$105,051,858, an increase of \$7,349,799 in comparison with the prior year. Approximately 44% of this amount (\$45,707,643) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is 1) not in spendable form (\$374,492), 2) restricted for particular purposes (\$41,587,554), 3) committed for particular purposes (\$5,673,067), or 4) assigned for particular purposes (\$11,709,102).



The General fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$46,235,164, while the total fund balance increased to \$56,082,048. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 40% of total general fund expenditures, while total fund balance represents approximately 49% of that same amount.



The fund balance of the County's general fund increased by \$5,362,933 during the current fiscal year. This increase primarily relates to increased property tax revenues due to increases in new construction and overall property values.

The road and bridge fund, a major fund, had a \$1,275,708 decrease in fund balance during the current fiscal year which put the overall fund balance at \$4,083,573. The fund reports an assigned fund balance of \$3,477,993, and accounts for fuel and other taxes designated for road improvements. During the year, fund balance decreased primarily due to increased personnel costs in addition to increased expenditures related to drainage projects.

The grants fund was considered a major governmental fund in fiscal year 2023, reporting a \$475,717 increase in fund balance, bringing the final fund balance to \$24,292. The increase in fund balance was primarily a result of transfers from the general fund to provide local matching funds.

The local option sales tax fund, another major governmental fund, had a \$3,856,357 increase in fund balance during the current fiscal year which put the overall fund balance at \$18,401,550. The primary reason for the increase in the fund was an increase in revenue from the prior year and not expending funds which were budgeted by year end. This was due to the timing of the projects, some of which included Metron Estates drainage, West Williams Creek, and major equipment purchases for the Sheriff and volunteer fire departments.

The American Rescue Plan fund was the final major governmental fund in fiscal year 2023, reporting a \$964,822 increase in fund balance, bringing the final fund balance to \$1,134,863. The fund was established to account for appropriations from the Federal government under the American Rescue Plan Act and related expenditures. The increase in fund balance is due to investment earnings on the appropriated funds received in advance and held until they were spent.

#### **Financial Analysis of Proprietary Funds**

The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.



Unrestricted net position of the Inspections fund was \$5,676,618. The total increase in net position for the Inspections fund was \$76,625. The increase in the inspections fund net position is primarily due to increased investment income due to increased interest rates.

Unrestricted net position of the Landfill fund was \$22,585,273. The total change in net position for the Landfill fund was \$5,426,844. As discussed in the business –type activities section, the increase in the landfill fund is attributable to an excess of revenues over expenses in preparation for required landfill closure costs.

#### **General Fund Budgetary Highlights**

Original budget compared to final budget. During the year, the General Fund's original expenditure budget was increased by \$8,144,896. There was also a need to make amendments to reallocate appropriations among departments when it became clearer which departments would actually be charged for certain expenditures. The largest amendments from the original budget related to public safety for sheriff personnel costs and physical environment for an artificial reef project..

Final budget compared to actual results. The General Fund under spent the final budget by \$11,630,042 or 8.2%. The primary reasons actual expenditures were less than the final budget were 1) funds budgeted for personnel, utilities and facility repairs weren't expended in the current year.and 2) funds set aside in reserves for contingencies remained unspent.

# Santa Rosa County's General Fund Budget to Actual

	Original Budget		Final Budget	hange in Budget	Actual	Actual Variance from Budget		
General government	\$	39,725,804	\$ 40,754,707	\$ 1,028,903	\$ 38,163,474	\$	(2,591,233)	
Public safety		64,406,216	66,008,314	1,602,098	60,449,564		(5,558,750)	
Physical environmen		2,890,152	4,726,880	1,836,728	2,170,331		(2,556,549)	
Transportation		1,780,881	2,003,138	222,257	1,639,464		(363,674)	
Economic environme		1,192,374	1,412,124	219,750	1,329,374		(82,750)	
Human services		6,879,150	7,051,019	171,869	6,848,851		(202,168)	
Culture and recreatio		4,915,982	5,032,458	116,476	4,757,540		(274,918)	
Transfers out		11,455,884	14,402,699	2,946,815	14,402,699		-	
Total	\$	133,246,443	\$ 141,391,339	\$ 8,144,896	\$ 129,761,297	\$	(11,630,042)	

#### **Capital Assets and Debt Administration**

**Capital assets.** The County's investment in capital assets for its governmental and business-type activities as of September 30, 2023, amounts to \$337,382,321 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery, equipment, vehicles, park facilities, roads, highways, and the water treatment facility. The total increase in capital assets for the current fiscal year was approximately 9.5%.

# Capital Assets at Year-end

# (Net of Depreciation, in Thousands)

Governmental Activities				Business-type Activities					Totals				
2023		2022		2023		2022		2023		2022			
\$	34,181	\$	29,897	\$	1,306	\$	1,306	\$	35,487	\$	31,203		
	62,254		94,727		7,942		8,538		70,196		103,265		
	57,751		10,349		5,493		2,471		63,244		12,820		
	119,400		112,094		16,393		17,751		135,793		129,845		
	27,977		26,399		4,129		4,106		32,105		30,505		
\$	301,563	\$	273,466	\$	35,263	\$	34,172	\$	336,825	\$	307,638		
	¢.	\$ 34,181 62,254 57,751 119,400 27,977	\$ 34,181 \$ 62,254 57,751 119,400 27,977	2023     2022       \$ 34,181     \$ 29,897       62,254     94,727       57,751     10,349       119,400     112,094       27,977     26,399	2023     2022       \$ 34,181     \$ 29,897     \$       62,254     94,727     57,751     10,349       119,400     112,094       27,977     26,399	2023         2022         2023           \$ 34,181         \$ 29,897         \$ 1,306           62,254         94,727         7,942           57,751         10,349         5,493           119,400         112,094         16,393           27,977         26,399         4,129	2023         2022         2023           \$ 34,181         \$ 29,897         \$ 1,306         \$           62,254         94,727         7,942         57,751         10,349         5,493           119,400         112,094         16,393         27,977         26,399         4,129	2023         2022         2023         2022           \$ 34,181         \$ 29,897         \$ 1,306         \$ 1,306           62,254         94,727         7,942         8,538           57,751         10,349         5,493         2,471           119,400         112,094         16,393         17,751           27,977         26,399         4,129         4,106	2023         2022         2023         2022           \$ 34,181         \$ 29,897         \$ 1,306         \$ 1,306         \$ 62,254         94,727         7,942         8,538         57,751         10,349         5,493         2,471         119,400         112,094         16,393         17,751         27,977         26,399         4,129         4,106         4,106	2023         2022         2023         2022         2023           \$ 34,181         \$ 29,897         \$ 1,306         \$ 1,306         \$ 35,487           62,254         94,727         7,942         8,538         70,196           57,751         10,349         5,493         2,471         63,244           119,400         112,094         16,393         17,751         135,793           27,977         26,399         4,129         4,106         32,105	2023         2022         2023         2022         2023           \$ 34,181         \$ 29,897         \$ 1,306         \$ 1,306         \$ 35,487         \$ 62,254         94,727         7,942         8,538         70,196		



Major capital asset events during the current fiscal year included the following:

- Metron Estates Drainage costs of \$2,661,970
- Edgewood Drive Drainage costs of \$2,178,872
- Randy Brown Road Extension costs of \$4,021,374 during the year
- East Bay Cross Drainage project costs of \$5,079,469 during the year
- Costs associated with Phase 2 of the I-10 Industrial Park totaled \$2,889,042 during the current year
- Pea Ridge Connector construction costs of \$2,159,154 for the current fiscal year

Additional information on the County's capital assets can be found in Note F on pages 59-60 of this report.

**Long-term Debt.** At the end of the current fiscal year, the County had total bonds and notes outstanding of \$45,445,367. Of this amount, \$41,882,735 is debt backed by various revenues of the County and \$3,562,632 is special assessment debt for which the County is liable in the event of default by the property owners subject to the assessment.

# **Outstanding Debt at Year-end**

(in Thousands)

	G	Governmental Activities				<b>Business-type Activities</b>				Totals					
	:	2023 2022		2022	2023		2022		2023			2022			
Revenue bonds	\$	39,157	\$	42,100	\$	-	\$			\$	39,157	\$	42,100		
Notes payable		2,726		2,038					-		2,726		2,038		
Special assessment notes		3,563		4,023					-		3,563		4,023		
Totals	\$	45,446	\$	48,161	\$		\$			\$	45,446	\$	48,161		

The County's total debt decreased by \$846,803 (-2%) during the current fiscal year. The reason for the decrease was the normal payment of principal amounts of outstanding debt issues in addition to issuance of new notes and leases..

Additional information on the County's long-term debt can be found in Note H on pages 64-67 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The following economic factors currently affect the County and were considered in developing the 2023-2024 fiscal year budget.

- The taxable assessed property values increased 8.1%.
- Sales tax revenues are expected to generate approximately \$16.1 million.
- Capital projects are expected to require use of reserves of approximately \$9 million.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Manager, 6495 Caroline Street, Suite B, Milton, FL 32570.







# **Statement of Net Position September 30, 2023**

\$ 129,218,420 1,574,704 16,376,629 374,491 96,434,086 205,684,839	\$ 43,762,853 10,865,669 1,650,398	\$ 172,981,273 12,440,373 18,027,027
1,574,704 16,376,629 374,491 96,434,086	10,865,669	12,440,373
16,376,629 374,491 96,434,086		
374,491 96,434,086	1,650,398	18,027.027
96,434,086	-	-,- ,
		374,491
205 684 839	9,249,034	105,683,120
=00,00.,000	26,014,362	231,699,201
449,663,169	91,542,316	541,205,485
24,010,376	1,021,021	25,031,397
3,167,580	214,127	3,381,707
3,098,769	206,049	3,304,818
30,276,725	1,441,197	31,717,922
6,442,352	835,866	7,278,218
1,195,013	-	1,195,013
4,966,328	330,689	5,297,017
189,833	1,835	191,668
1,004,016	164,050	1,168,066
295,419	310,576	605,995
23,699,088	-	23,699,088
9,684,661	1,210,394	10,895,055
165,517,214	22,761,403	188,278,617
212,993,924	25,614,813	238,608,737
199,430	-	199,430
2,458,232	-	2,458,232
2,213,944	157,155	2,371,099
3,575,038	234 840	3,809,878
2 112 211	20-1,0-10	, ,
8,446,644	391,995	8,838,639
	3,098,769 30,276,725 6,442,352 1,195,013 4,966,328 189,833 1,004,016 295,419 23,699,088 9,684,661 165,517,214 212,993,924 199,430 2,458,232 2,213,944	3,098,769 30,276,725 1,441,197  6,442,352 835,866 1,195,013 - 4,966,328 330,689 189,833 1,835 1,004,016 295,419 310,576 23,699,088 -  9,684,661 1,210,394 165,517,214 22,761,403 212,993,924 25,614,813

# **Statement of Net Position – Continued** September 30, 2023

	Governmental Activities	Business-type Activities	Total
Net Position			
Net investment in capital assets	248,714,869	33,077,614	281,792,483
Restricted for:			
Landfill Closure	-	1,600,705	1,600,705
Communications	390,848	-	390,848
Partners for pets	92,683	-	92,683
Drivers education	447,773	-	447,773
Boating improvement	344,986	-	344,986
Domestic violence	289,627	-	289,627
Pollworker recruitment	716	-	716
Navarre Beach Bridge maintenance	331,527	-	331,527
Infrastructure development	18,884,494	-	18,884,494
Law Enforcement Trust Fund	56,629	-	56,629
Crime prevention	581,164	-	581,164
Federal seizure funds	145,668	-	145,668
Mosquito control	207,904	-	207,904
Federal and state grants	1,159,155	-	1,159,155
Enhanced 911 system	225,015	-	225,015
Tourist development	5,464,530	-	5,464,530
State Housing Improvement Program	1,856,189	-	1,856,189
Flood Mitigation	7,023,147	-	7,023,147
Fire prevention and control	157,681	-	157,681
Road and sewer construction	994,260	-	994,260
Canal maintance	411,367	-	411,367
Beach restoration	18,859	-	18,859
Court equipment and technology	587,215	-	587,215
Records modernization trust fund	1,204,276	-	1,204,276
Law enforcement training	142,632	-	142,632
Inmate welfare purchases	569,207	-	569,207
Unrestricted (deficit)	(31,803,097)	32,298,386	495,289
Total net position	\$ 258,499,326	\$ 66,976,705	\$ 325,476,031



### Statement of Activities Year Ended September 30, 2023

Punctions/Programs:   Commental activities				Program Revenues		Net (Expense) Revenue and Changes in Net Assets					
General gotwittes:   General gotwittes:   \$ 61.512.610 \$ 28.851.463 \$ 15.925.061 \$ \$ . \$ (16.736.086) \$ (16.736.086) \$ Public safety   91.840.336 \$ 2.479.133 \$ 617.124 \$ 318.364 \$ (88.425.705) \$ (88.425.705) \$ (88.425.705) \$ Physical environment   6.474.752 \$ 5.017.290 \$ 2.295.624 \$ 383.266 \$ (19.306.553) \$ (19.306.55		Expenses		Grants and	Grants and			Total			
Ceneral government	<u> </u>										
Public safety 91,840,336 2,479,133 617,124 318,364 (88,425,705) (88,425,705) Physical environment 6,474,752 5,017,290 2,295,624 - 838,162 18388,162 1838,162 1838,162 1838,162 1838,162 1838,162 1838,162 18388,162 1838,162 1838,162 1838,1											
Physical environment	General government		\$ 28,851,463	. , ,	\$ -	\$ (16,736,086)		\$ (16,736,086)			
Transportation	•	, ,	, ,	617,134	318,364	(88,425,705)		, , ,			
Economic environment   8,803,948   - 1,444,538   8,790,235   1,330,825   1,3	•	, ,	5,017,290	, ,	-	838,162		,			
Human services	•		-	,	383,266	(19,306,553)					
Culture and recreation interest on long-term debt interest on long-term debt interest on long-term debt in Total governmental activities         6,907,795         844,400         55,703         - (6,007,692) (931,699)         (6,007,692) (931,699)         (931,699) (931,699)         (931,699) (931,699)         (931,699)	Economic environment	8,903,948	-	1,444,538	8,790,235	1,330,825		1,330,825			
Interest on long-term debt   931,899   -	Human services	7,353,874	37,067	1,665,220	-	(5,651,587)		(5,651,587)			
Total governmental activities   203,715,095   37,229,353   22,103,542   9,491,865   (134,890,335)   (134,890,335)	Culture and recreation	6,907,795	844,400	55,703	-	(6,007,692)		(6,007,692)			
Navarre Beach water and sewer   3,409,812   3,170,483   -   -     \$ (239,329)   (239,329)   (139,329	Interest on long-term debt	931,699				(931,699)		(931,699)			
Navarre Beach water and sewer   3,409,812   3,170,483   -     \$ (239,329)   (239,329)   (189)   (189,329)   (189	Total governmental activities	203,715,095	37,229,353	22,103,542	9,491,865	(134,890,335)		(134,890,335)			
Navarre Beach water and sewer Inspections         3,409,812         3,170,483         -         -         \$ (239,329)         (239,329)         (239,329)         (239,329)         (239,329)         (239,329)         (239,329)         (239,329)         (239,525)         (237,562)         227,562         237,562         237,562         237,562         237,562         237,562         241,568         341,568         341,568         341,568         341,458         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449         341,449 <th< td=""><td>Business-type activities:</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></th<>	Business-type activities:										
Peter Prince Airport   843,637   376,758   137,810   (329,069)		3,409,812	3,170,483	-	-		\$ (239,329)	(239,329)			
Landfill	Inspections	4,044,542	4,342,104	-	-		297,562	297,562			
Landfill	Peter Prince Airport	843,637	376,758	-	137,810		(329,069)	(329,069)			
Total         220,943,803         59,454,050         22,103,542         9,640,725         (134,890,335)         5,144,849         (129,745,486)           General revenues:           Taxes           Property taxes         83,601,586         -         83,601,586           Sales, use and fuel taxes         32,700,174         -         32,700,174           Communication services taxes         1,278,164         -         1,278,164           Grants and contributions not restricted to specific program         23,801,882         -         2,3801,882           Unrestricted investment earnings         5,694,217         2,168,134         7,862,351           Miscellaneous         3,365,140         20,273         3,385,413           Gain on sale of assets         -         117,829         117,829           Transfers         2,611,290         (2,611,290)         -           Total general revenues and transfers         153,052,453         (305,054)         152,747,399           Change in net position         18,162,118         4,839,795         23,001,913           Net position - beginning         240,337,208         62,136,910         302,474,118 <td></td> <td>8,930,717</td> <td>14,335,352</td> <td>_</td> <td>11,050</td> <td></td> <td>5,415,685</td> <td>, ,</td>		8,930,717	14,335,352	_	11,050		5,415,685	, ,			
General revenues:         Taxes       83,601,586       -       83,601,586         Property taxes       32,700,174       -       32,700,174         Communication services taxes       1,278,164       -       1,278,164         Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       (2,611,290)         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118	Total business-type activities	17,228,708	22,224,697		148,860		5,144,849	5,144,849			
Taxes         Property taxes       83,601,586       -       83,601,586         Sales, use and fuel taxes       32,700,174       -       32,700,174         Communication services taxes       1,278,164       -       1,278,164         Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118	Total	220,943,803	59,454,050	22,103,542	9,640,725	(134,890,335)	5,144,849	(129,745,486)			
Taxes         Property taxes       83,601,586       -       83,601,586         Sales, use and fuel taxes       32,700,174       -       32,700,174         Communication services taxes       1,278,164       -       1,278,164         Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118		General revenues:									
Property taxes       83,601,586       -       83,601,586         Sales, use and fuel taxes       32,700,174       -       32,700,174         Communication services taxes       1,278,164       -       1,278,164         Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118											
Sales, use and fuel taxes       32,700,174       -       32,700,174         Communication services taxes       1,278,164       -       1,278,164         Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118						83 601 586	_	83 601 586			
Communication services taxes       1,278,164       - 1,278,164         Grants and contributions not restricted to specific program       23,801,882       - 23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       - 117,829       117,829         Transfers       2,611,290       (2,611,290)          Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118		. ,				, ,	_	, ,			
Grants and contributions not restricted to specific program       23,801,882       -       23,801,882         Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118		,				, ,	_	- ,,			
Unrestricted investment earnings       5,694,217       2,168,134       7,862,351         Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118				ed to specific program		, ,	_				
Miscellaneous       3,365,140       20,273       3,385,413         Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118				p p3		, ,	2.168.134	· · ·			
Gain on sale of assets       -       117,829       117,829         Transfers       2,611,290       (2,611,290)       -         Total general revenues and transfers       153,052,453       (305,054)       152,747,399         Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118						, ,		, ,			
Transfers         2,611,290         (2,611,290)         -           Total general revenues and transfers         153,052,453         (305,054)         152,747,399           Change in net position         18,162,118         4,839,795         23,001,913           Net position - beginning         240,337,208         62,136,910         302,474,118		Gain on sale of a	ssets			-	,				
Total general revenues and transfers         153,052,453         (305,054)         152,747,399           Change in net position         18,162,118         4,839,795         23,001,913           Net position - beginning         240,337,208         62,136,910         302,474,118						2.611.290	,				
Change in net position       18,162,118       4,839,795       23,001,913         Net position - beginning       240,337,208       62,136,910       302,474,118			ral revenues and to	ransfers			( , , ,	152,747,399			
		_									
		Net position - begin	nning			240,337,208	62,136,910	302,474,118			
						\$ 258,499,326					

### balance Sheet Governmental Funds September 30, 2023

	General	Road and Bridge	Grants	Local Option Sales Tax	American Rescue Plan	Other Governmental Funds	Total Governmental Funds	
Assets								
Cash and Cash Equivalents	\$ 50,532,426	\$ 2,202,613	\$ 21,603	\$ 18,673,867	\$ 24,877,588	\$ 27,512,162	\$ 123,820,259	
Investments	877,495	-	-	-	-	-	877,495	
Receivables, Net of Uncollectibles								
Accounts	453,906	14,367	-	-	-	776,702	1,244,975	
Leases - Current	58,513	-	-	-	-	-	58,513	
Interest	2,321	-	-	-	-	-	2,321	
Due From Other Governments	2,322,451	2,559,063	6,992,521	846,097	-	2,158,425	14,878,557	
Due From Other Funds	2,184,758	-	-	-	-	288,123	2,472,881	
Advances To Other Funds	6,029,476	-	-	-	-	-	6,029,476	
Inventory	100,438	274,053	-	-	-	-	374,491	
Leases - Noncurrent	145,514	-	-	-	-	-	145,514	
Total Assets	\$ 62,707,298	\$ 5,050,096	\$ 7,014,124	\$ 19,519,964	\$ 24,877,588	\$ 30,735,412	\$ 149,904,482	
Liabilities and Fund balances								
Liabilities:								
Accounts Payable	\$ 1,468,453	\$ 493,019	\$ 476,251	\$ 846,163	\$ 294,561	\$ 1,427,835	\$ 5,006,282	
Contracts Payable		_	474,152	272,251	19,245	429,365	1,195,013	
Accrued Wages Payable	4,088,693	473,504	3,316	_	-	385,506	4,951,019	
Deposits	295,419	_	-	_	-	-	295,419	
Unearned Revenue	250,565	-	-	-	23,428,919	19,604	23,699,088	
Due to Other Funds	29,938	-	-	-	-	2,442,943	2,472,881	
Due to Other Governments	292,752	-	6,637	-	-	704,627	1,004,016	
Advances from Other Funds		_	6,029,476	_	-	-	6,029,476	
Total Liabilities	6,425,820	966,523	6,989,832	1,118,414	23,742,725	5,409,880	44,653,194	
Deferred Inflows								
Leases	199,430	-	-	-	-	-	199,430	
Total Deferred Inflows	199,430		-	-		-	199,430	
Fund balances:								
Nonspendable	100,439	274,053	-	-	-	-	374,492	
Restricted	1,566,634	331,527	24,292	18,401,550	1,134,863	20,128,688	41,587,554	
Committed	51,826	-	-	-	-	5,621,241	5,673,067	
Assigned	8,127,985	3,477,993	-	-	-	103,124	11,709,102	
Unassigned	46,235,164	-	-	-	-	(527,521)	45,707,643	
Total Fund balances	56,082,048	4,083,573	24,292	18,401,550	1,134,863	25,325,532	105,051,858	
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 62,707,298	\$ 5,050,096	\$ 7,014,124	\$ 19,519,964	\$ 24,877,588	\$ 30,735,412	\$ 149,904,482	



# Reconciliation of the balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2023

Total Governmental Fund Balances		\$ 105,051,858
Amounts Reported for Governmental Activities in the		
Statement of Net Position Are Different Because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:		
Total Capital Assets, Net, See Note F	302,118,925	
Less: Internal Service Fund Capital Assets	(15,116)	302,103,809
Deferred outflows of resources are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds:		
Deferred Outflows On Pension	24,010,376	
Less: Internal Service Fund Deferred Outflows On Pensions	(55,902)	
Deferred Outflows On Health Insurance Subsidy	3,167,580	
Less: Internal Service Fund Deferred Outflows On Health Insurance Subsidy	(12,050)	
Deferred Outflows On OPEB	3,098,769	
Less: Internal Service Fund Deferred Outflows On OPEB	(10,956)	30,197,817
Long term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Total Long-term Liabilities, See Note H	(63,345,914)	
Net Pension Liability, See Note K	(108,986,229)	
Net OPEB Liability, See Note N	(8,498,366)	
Add: Interest Payable Due to Interest Accruals	(189,833)	
Less: Enterprise Funds Net Pension Liability	5,140,364	
Less: Enterprise Funds Net OPEB Liability	488,270	
Less: Internal Service Fund Insurance Claims Payable	3,428,417	
Less: Internal Service Fund Compensated Absences	41,420	
Less: Internal Service Fund Other Postemployment Benefits Liability	34,027	
Less: Internal Service Fund Net Pension Liability	157,311	
Less: Internal Service Fund Net Health Insurance Subsidy Liability	106,565	(171,623,968)
Deferred inflows of resources are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds:		
Deferred Inflows On Pension	(2,458,232)	
Deferred Inflows On Health Insurance Subsidy	(2,213,944)	
Less: Internal Service Fund Deferred Inflows On Health Insurance Subsidy	8,390	
Deferred Inflowes On OPEB	(3,575,038)	
Less: Internal Service Fund Deferred Inflows On OPEB	13,029	(8,225,795)
Internal Service Funds are used by management to charge the costs of providing insurance coverage to individual funds and therefore, the assets and liabilities of the Internal Service Fund are included in		005.005
governmental activities in the Statement of Net Position.		 995,605
Net Position of Governmental Activities		\$ 258,499,326





# Statement of Revenues, Expenditures, And Changes In Fund Balances Governmental Funds

Year Ended September 30, 2023

_		General	 Road and Bridge	Grants		Local Option Sales Tax	
Revenues	•			•		•	44.40=.400
Taxes	\$	86,234,981	\$ 8,367,577	\$	-	\$	14,165,469
Permits, Fees and Special Assessments		956,442			-		
Intergovernmental		20,750,885	5,226,042		9,009,415		-
Charges for Services		11,852,067	3,372		27,924		
Fines and Forfeits		434,305	-		-		
Miscellaneous		5,193,396	 960,890		51,892		785,923
Total Revenues		125,422,076	 14,557,881		9,089,231		14,951,392
Expenditures							
Current							
General Government	\$	38,163,474	\$ -	\$	7,653,807	\$	90,173
Public Safety		60,449,564	-		39,537		4,236,999
Physical Environment		2,170,331	1,280,880		269,030		1,565,298
Transportation		1,639,464	21,152,824		133,055		4,581,056
Economic Environment		1,329,374	-		560,167		-
Human Services		6,848,851	-		180,697		-
Culture and Recreation		4,757,540	-		-		621,509
Capital Outlay		-	-		-		-
Debt Service		-	-		-		-
Total Expenditures		115,358,598	22,433,704		8,836,293		11,095,035
Excess (Deficiency) of Revenues  Over Expenditures		10,063,478	(7,875,823)		252,938		3,856,357
Other Financine Courses (Hees)							
Other Financing Sources (Uses) Transfers in		7 072 000	0.000.445		222 770		
		7,973,890	6,600,115		222,779		•
Transfers Out		(14,402,699)	-		-		•
Issuance of Other Debt		1,728,264	 -		-		
Total Other Financing Sources (Uses)		(4,700,545)	 6,600,115		222,779		<u>-</u>
Net Change in Fund Balances		5,362,933	(1,275,708)		475,717		3,856,357
Fund Balances, Beginning of Year		50,719,115	 5,359,281		(451,425)		14,545,193
Fund balances, End of Year	\$	56,082,048	\$ 4,083,573	\$	24,292	\$	18,401,550

 American Rescue Plan	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 8,811,897	\$ 117,579,924
_	12,977,868	13,934,310
11,233,866	9,105,381	55,325,589
-	5,371,816	17,255,179
-	1,367,620	1,801,925
964,823	2,154,759	10,111,683
12,198,689	39,789,341	216,008,610
\$ 1,241,116	\$ 7,113,041	\$ 54,261,611
-	16,845,462	81,571,562
5,683,921	625,740	11,595,200
288,589	266,151	28,061,139
-	6,733,980	8,623,521
-	-	7,029,548
-	-	5,379,049
-	13,456,989	13,456,989
	 4,616,870	4,616,870
7,213,626	 49,658,233	 214,595,489
4,985,063	(9,868,892)	1,413,121
_	16,322,844	31,119,628
(4,020,241)	(10,385,398)	(28,808,338)
-	1,897,124	3,625,388
(4,020,241)	7,834,570	5,936,678
964,822	(2,034,322)	7,349,799
170,041	27,359,854	 97,702,059
\$ 1,134,863	\$ 25,325,532	\$ 105,051,858



### Reconciliation of the Statement of Revenues, Expenditures And Changes In Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended September 30, 2023

\$ 7,349,799

# Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. in the current period. These amounts are:

Current Period Investment in Capital Assets	43,834,551
Current Period Depreciation	(15,206,830)
Current Period Loss On Disposal of Capital Assets, Net of Proceeds	(497,716)

In the Statement of Activities, interest is accrued on outstanding loans, whereas in governmental funds, an interest expenditure is reported when due.

Change in Interest Payable (48,833)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also debt proceeds are an other financing source in the governmental funds, but the issuance increases long-term liabilities in the statement of net position.

Current Period Change in Compensated Absences	(1,797,686)
Current Period Note Payments	345,493
Current Period Special Assessment Note Payments	460,608
Current Period Revenue Bond Payments	2,942,800
Current Period Lease Payments	534,595
Current Period SBITA Payments	211,065
Current Period Debt Proceeds	(3,625,388)
Current Period Change in Pension Liability	(7,272,540)
Current Period Change in Health Insurance Subsidy	(8,366,574)
Current Period Increase in Other Post Employment Benefits Liability	(341,650)
Current Period Change in Deferred Outflow of Resources On Pensions	(1,064,526)
Current Period Change in Deferred Inflow of Resources On Pensions	948,716
Current Period Change in Deferred Outflow of Resources On Health Insurance Subsidy	(302,693)
Current Period Change in Deferred Inflow of Resources On Health Insurance Subsidy	342,710
Current Period Change in Deferred Outflow of Resources On OPEB	2,264,628
Current Period Change in Deferred Inflow of Resources On OPEB	(2,186,380)

Internal service funds are used by management to charge the costs of providing insurance coverage and therefore, the change in net position of the internal service fund is included in governmental activities in the Statement of Activities.

(362,031)

#### Change in Net Position of Governmental Activities

18,162,118

### Statement of Net Position Proprietary Funds September 30, 2023

	Major	Funds		Governmental Activities		
	<u> </u>	runus	Nonmajor	Total	Activities	
	Inspections	Landfill	Enterprise Funds	Enterprise Funds	Internal Service Fund	
Current Assets	<u> </u>					
Cash and Cash Equivalents	\$ 8,372,622	\$ 24,714,259	\$ 4,560,049	\$ 37,646,930	\$ 5,398,161	
Investments	-	4 202 520	-	4 504 450	697,209	
Accounts Receivable, net Due From Other Governments	-	1,302,529	291,623 56,246	1,594,152 56,246	46,749	
Total Current Assets	8,372,622	26,016,788	4,907,918	39,297,328	6,142,119	
Noncurrent Assets	0,012,022	20,010,100	4,007,010	00,201,020	0,142,110	
Restricted Cash and Cash Equivalents	-	6,115,923	_	6,115,923	_	
Restricted Investments	-	10,865,669	-	10,865,669	-	
Capital Assets, Net of Accumulated Depreciation	180,942	24,451,852	10,630,602	35,263,396	15,116	
Total Noncurrent Assets	180,942	41,433,444	10,630,602	52,244,988	15,116	
Total Assets	8,553,564	67,450,232	15,538,520	91,542,316	6,157,235	
Deferred Outflows of Resources						
Deferred Outflows On Pension	472,799	431,098	117,124	1,021,021	55,902	
Deferred Outflows On Health Insurance Subsidy	88,931	97,659	27,537	214,127	12,050	
Deferred Outflows On OPEB  Total Deferred Outflows of Resources	95,566	88,333	22,150	206,049	10,956	
Total Deferred Outflows of Resources	657,296	617,090	166,811	1,441,197	78,908	
Liabilities						
Current Liabilities						
Accounts Payable	12,453	734,883	88,530	835,866	1,436,070	
Current Portion of Claims Payable	-	-	-	-	661,073	
Accrued Wages Payable	155,781	141,117	33,791	330,689	15,309	
Interest Payable	-	1,835	-	1,835	-	
Due to Other Governments	161,488	-	2,562	164,050	-	
Compensated Absences - Current Portion	122,322	195,000	53,649	370,971	41,420	
Leases Payable - Current	-	795,181	-	795,181	-	
Deposits	-	185,676	124,900	310,576	-	
Current Portion of Landfill Closure Costs		44,242		44,242		
Total Current Liabilities	452,044	2,097,934	303,432	2,853,410	2,153,872	
Noncurrent Liabilities	405.000	040 500		405 500		
Long Term Portion of Compensated Absences	195,000	210,523	-	405,523	- 0.707.044	
Long Term Portion of Claims Payable Long Term Portion of Landfill Closure Costs	-	15,336,645	-	15,336,645	2,767,344	
Leases Payable - Noncurrent	-	1,390,601	_	1,390,601	-	
Net Pension Liability	1,598,240	1,483,750	418,247	3,500,237	157,311	
Net Health Insurance Subsidy Liability	719,741	713,715	206,671	1,640,127	106,565	
OPEB Liability	205,956	214,764	67,550	488,270	34,027	
Total Noncurrent Liabilities	2,718,937	19,349,998	692,468	22,761,403	3,065,247	
Total Liabilities	3,170,981	21,447,932	995,900	25,614,813	5,219,119	
Deferred Inflows of Resources						
Deferred Inflow On Health Insurance Subsidy	75,080	65,527	16,549	157,156	8,390	
Deferred Inflow On OPEB	107,239	101,815	25,785	234,839	13,029	
Total Deferred Inflows of Resources	182,319	167,342	42,334	391,995	21,419	
Net Position						
Net Investment in Capital Assets	180,942	22,266,070	10,630,602	33,077,614	15,116	
Restricted for Landfill Closure	100,042	1,600,705		1,600,705	-	
Unrestricted	5,676,618	22,585,273	4,036,495	32,298,386	980,489	
Total Net Position	\$ 5,857,560	\$ 46,452,048	\$ 14,667,097	\$ 66,976,705		



## Statement of Revenues, Expenses, And Changes In Net Position - Proprietary Funds Year Ended September 30, 2023

	Major	Funds		Governmental Activities	
	Inspections	Landfill	Nonmajor Enterprise Funds	Total Enterprise Funds	Internal Service Fund
Operating Revenues					
Permits, Fees and Special Assessments	\$ 4,332,462	\$ 450	\$ -	\$ 4,332,912	\$ -
Charges for Services	9,642	14,334,902	3,547,241	17,891,785	1,767,410
Insurance Proceeds	10,700	-	-	10,700	1,306,432
Miscellaneous	3	1,115	8,455	9,573	500
Total Operating Revenues	4,352,807	14,336,467	3,555,696	22,244,970	3,074,342
Operating Expenses					
Personal Services	3,668,257	3,546,050	818,704	8,033,011	376,565
Contract Services	43,624	2,229,483	1,593,306	3,866,413	152,658
Supplies	126,312	109,932	183,260	419,504	31,301
Repairs and Maintenance	17,632	751,969	501,463	1,271,064	13,614
Utilities	- 17,002	104,316	120,113	224,429	-
Depreciation	38,448	1,086,508	966,308	2,091,264	5,376
Amortization	-	908,412	-	908,412	-
Travel and Per Diem	5,703	8,531	1,659	15,893	324
Insurance	53,000	130,000	13,450	196,450	2,316,087
Communications	237	3,619	9,296	13,152	147
Advertising	1,261	10,282		11,543	-
Fuel and Oil	47,495	436,278	9,606	493,379	_
Rentals	30,313	368,540	31,535	430,388	_
Landfill Closure and Maintenance	-	(891,231)	01,000	(891,231)	_
Claims and Changes in Estimates	_	(031,231)	_	(091,231)	1,009,329
Miscellaneous	12,260	28,753	4,749	45,762	13,943
Total Operating Expenses	4,044,542	8,831,442	4,253,449	17,129,433	3,919,344
Operating Income (Loss)	308,265	5,505,025	(697,753)	5,115,537	(845,002)
Non-operating Revenues (Expenses)					
Investment Income/(Loss)	331,640	1,673,217	163,277	2,168,134	182,971
Interest Expense	331,040	(36,718)	100,211	(36,718)	102,571
Sale of Recycled Materials		70,528		70,528	
Gain (Loss) On Disposal of Assets	(1,835)	66,299	(17,163)	47,301	_
Aid to Other Governments	(1,000)	(60,000)	(17,105)	(60,000)	_
Aid to Other Governments  Aid to Private Organizations		(2,557)	_	(2,557)	_
Total Non-operating Revenues		(2,001)		(2,001)	
(Expenses)	329,805	1,710,769	146,114	2,186,688	182,971
Income (Leas) Pefere Contributions and					
Income (Loss) Before Contributions and Transfers	630 070	7 04 5 70 4	(EE4 620)	7 202 225	(660.034)
Transfers	638,070	7,215,794	(551,639)	7,302,225	(662,031)
Transfers in	-	-	-	-	300,000
Transfers Out	(561,445)	(1,800,000)	(249,845)	(2,611,290)	-
Capital Contribution		11,050	137,810	148,860	
Change in Net Position	76,625	5,426,844	(663,674)	4,839,795	(362,031)
Net Position, Beginning of Year	5,780,935	41,025,204	15,330,771	62,136,910	1,357,636
Net Position, End of Year	\$ 5,857,560	\$ 46,452,048	\$ 14,667,097	\$ 66,976,705	\$ 995,605

### Statement of Cash Flows Proprietary Funds Year Ended September 30, 2023

**Business-type Activities** Governmental Activities **Major Funds** Nonmajor **Total** Enterprise **Enterprise** Internal Landfill **Funds Funds** Inspections Service Fund **Cash Flows From Operating Activities** Cash Received From Customers 4,352,807 \$ 14,719,736 3,493,827 \$ 22,566,370 Cash Paid to Suppliers 41,454 (3,823,252)(2,555,577)(6,337,375)(2,019,693)Cash Paid to Employees (3,631,922)(3,502,789)(812,398)(7,947,109)(364, 134)Cash Received From Interfund Services Provided 3,078,041 Cash Paid for Internal Services Provided (1,469,204)Net Cash Provided (Used) By Operating 762,339 **Activities** 7,393,695 125,852 8,281,886 (774,990)**Cash Flows From Noncapital Financing Activities** Transfers in 300,000 Transfers out (561,445)(1,800,000)(249,845)(2,611,290)Aid to Other Governments (60,000)(60,000)Aid to Private Organizations (2,557)(2,557)Net Cash Provided (Used) By Noncapital **Financing Activities** (561,445)(1,862,557)(249,845)(2,673,847)300.000 **Cash Flows From Capital and Related Financing Activities** Proceeds From Sale of Assets 4,935 48,165 26,067 17,163 Capital Contribution 11,050 137,810 148,860 Purchases of Capital Assets (4,075,120)(61,995)(4,137,115)Proceeds From Capital Debt 22,371 22,371 Interest Paid On Capital Debt (35,782)(35,782)Net Cash Provided (Used) By Capital and **Related Financing Activities** 4,935 (4,051,414)92,978 (3,953,501)**Cash Flows From Investing Activities** Interest and Dividends 331,640 1,673,217 163,277 2,168,134 182,971 Net Sale (Purchase) of Investments (377, 195)(377, 195)(24,203)Net Cash Provided (Used) By Investing **Activities** 331,640 1,296,022 163,277 1,790,939 158,768 Net Increase (Decrease) in Cash and Cash Equivalents 537,469 2,775,746 132,262 3,445,477 (316,222)Cash and Cash Equivalents At Beginning of Year 7,835,153 28,054,436 4,427,787 40,317,376 5,840,040 Cash and Cash Equivalents At End of Year 8,372,622 30,830,182 4,560,049 \$ 43,762,853 \$ 5,523,818



									Continued
	Business-type Activities								
	Major Funds							vernmental activities	
	Ins	Inspections		Landfill		Nonmajor Enterprise Funds		Total Interprise Funds	Internal rvice Fund
Reconciliation of operating income (loss) to net cash provided (used) by operating activities									
Operating Income (Loss)	\$	308,265	\$	5,505,025	\$	(697,753)	\$	5,115,537	\$ (845,002)
Adjustments to reconcile operating income to net cash provided (used) by operating activities									
Depreciation Expense		38,448		1,086,508		966,308		2,091,264	5,376
Amortization Expense		-		908,412		-		908,412	-
Landfill Closure Costs		-		(891,231)		-		(891,231)	-
Gain (Loss) On Disposal of Capital Assets		(1,835)		66,299		(17,163)		47,301	-
Sale of Recycled Materials		-		70,528		-		70,528	-
Changes in Assets and Liabilities:									
Accounts Receivable		-		383,269		(26,137)		357,132	4,199
Due From Other Governments		-		-		349,056		349,056	-
Accounts Payable		(107,720)		55,155		22,395		(30,170)	378,760
Contracts Payable		-		(258,001)		-		(258,001)	-
Accrued Compensation		12,024		12,478		1,725		26,227	1,055
Compensated Absences		24,311		30,783		4,581		59,675	11,376
Due to Other Governments		34,076		-		453		34,529	-
Due to Other Funds		-		-		(700,000)		(700,000)	-
Opeb Liability		11,356		9,501		2,420		23,277	1,222
Claims Payable		-		-		-		-	(459,875)
Deposits		-		(387)		119,500		119,113	-
Net Pension Liability		184,636		174,568		42,063		401,267	20,010
Net Heatlh Insurance Subsidy		313,285		296,199		71,372		680,856	33,951
Deferred Outflows of Resources		(115,953)		(107,034)		(25,930)		(248,917)	67,081
Deferred Inflows of Resources		61,446		51,623		12,962		126,031	6,857
Net Cash Provided (Used) By Operating Activities	\$	762,339	\$	7,393,695	\$	125,852	\$	8,281,886	\$ (774,990)

# **Statement of Fiduciary Net Position Custodial Funds**

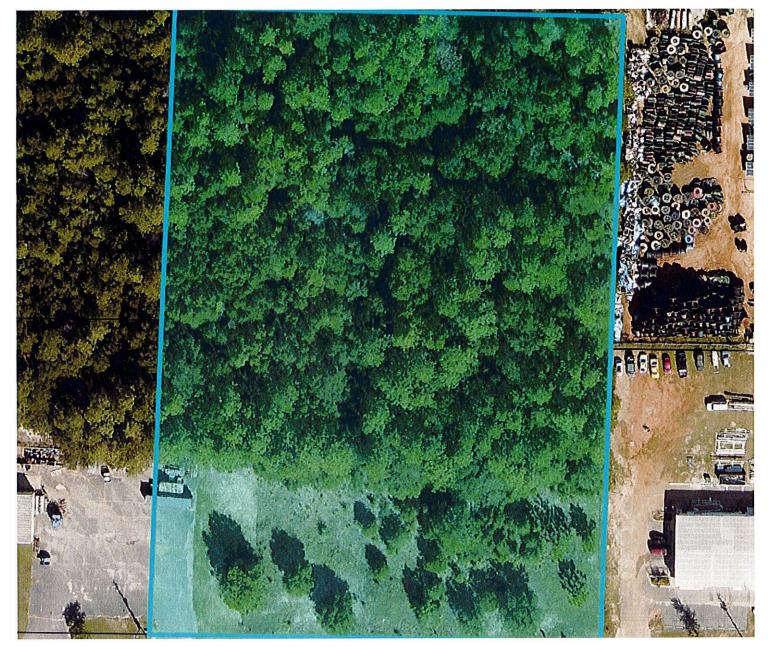
**September 30, 2023** 

Assets	
Cash and Cash Equivalents	\$ 8,549,829
Miscellaneous Receivables	4,565
Total Assets	\$ 8,554,394
Liabilities	
Accounts Payable	\$ 8,250
Due to Other Governments	1,653,886
Miscellaneous Liabilities	 77,231
Total Liabilities	\$ 1,739,367
Net Position	
Restricted for:	
Cash Bonds	\$ 336,444
Court Registry	3,842,955
General Trust	2,499,524
Seizure	111,526
Flowers or Donations	 24,578
Total Net Position	\$ 6,815,027



### Statement of Changes in Fiduciary Net Position Custodial Funds September 30, 2023

Additions	
Deposits in Court Registry	\$ 10,770,296
Recording Fees	28,122,130
Deposits for Real Estate Auction	2,136,164
Deposits for Tax Deeds	541,079
Deposits for Restitution	222,584
Deposits for Bonds	834,388
Payments from Individuals	4,607,300
Child Support Purges and Levies	34,499
Cash Seized	84,054
Property Tax Collections for Other Governments	195,381,903
Other Taxes and Fees for Other Governments	2,514,482
License and Fees Collected for State	55,874,130
Other Fees Collected for Other Entities	 5,307,843
Total Additions	 306,430,852
Deductions	
Release of Bonds	880,986
Refunds of Real Estate Auction Deposits	2,766,695
Tax Deed Deferred	106,408
Payments to State	87,053,171
Payments to Local Agencies	1,628,706
Payments for Witnesses	10,056
Payments to Victims	213,498
Refunds	131,586
Court Ordered Disbursements	9,495,745
Flower Fund	3,506
Purges and Levies Paid to Other Agencies	34,499
Payments to Law Enforcement Trust	114,339
Payments of Property Tax to Other Governments	195,381,903
Payments of Other Taxes and Fees to Other Governments	2,514,482
Payments to Other Entities	5,307,843
Total Deductions	305,643,423
Changes in Net Position	787,429
Net Position, Beginning of Year	6,027,598
Net Position, End of Year	\$ 6,815,027

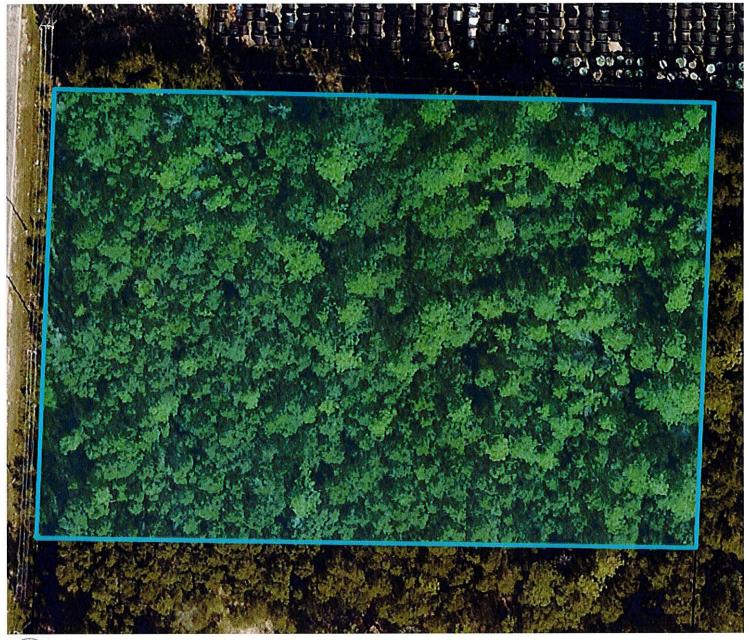


SANTA ROSA COUNTY PROPERTY APPRAISER

Parcel	31-2N-27-0000-00102-0000			Acres	5.008
Name Situs	CRONLEY INVESTMENT PROPERTIES			Land Value	\$250,400
Sales	\$300,000 on 07/12/2021	Type: V	Qual: U	Just (Market) Value	\$250,400
Mail	\$1,150,000 on 12/17/2002 LLC 1401 E BELMONT ST PENSACOLA, FL, 32501-4321	Type: I	Qual: Q	Co. Assessed Value Co. Taxable Value	\$166,641 \$166,641

The Santa Rosa County Property Appraiser and statt are constantly working to provide and publish the most current and accurate information possible. No warranties, expressed or implied, are provided for the data herein, its use, or its interpretation. Parcel lines are meant only for tax assessment purposes, should not be used as a substitute for a survey, and have no legal standing.

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Parcel	31-2N-27-0000-00133-0000			Acres	2.504
Name	CRONLEY INVESTMENT PROPERTIES				
Situs				Land Value	\$131,460
Situs					¢404 400
Sales	\$300,000 on 07/12/2021	Type: V	Qual: U	Just (Market) Value	\$131,460
Mail	LLC			Co. Assessed Value	\$83,321
	1401 E BELMONT ST				
	PENSACOLA, FL. 32501-4321			Co. Taxable Value	\$83,321

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Parcel	31-2N-27-0000-00129-0000			Acres	5.000
Name	MIMOSA TREE INVESTMENTS LLC			Extra Feature Value	\$60,164
Situs	7980 ARMSTRONG RD			Land Value	\$250,000
Sales	\$61,300 on 06/21/2011	Type: V	Qual: U		• •
	\$175,000 on 05/24/2011	Type: V	Qual: U	Just (Market) Value	\$310,164
Mail	PO BOX 1253			Co. Assessed Value	\$230,617
	STARKE, FL, 32091-1253			Co. Taxable Value	\$230,617

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# ATTACHMENT 3 TRANSFORMATIONAL AND 10 YEAR EFFECT

Describe how the proposed project is considered transformational and how it will affect the disproportionately affected counties in the next 10 years.

#### **Transformational**

On average manufacturing jobs have a higher wage and have a more direct positive impact than other industries in the community. And manufacturing jobs creates jobs in other sectors such as distribution, warehouse, as well indirect impacts in the retail sector. This along with the following rationale is why Santa Rosa County continues to focus on the manufacturing industry.

- Historical national 10-year job growth of 9.3%
- Historical national 10-year GDP growth of 28.9%
- U.S. job growth forecast 1.8% for next decade
- Santa Rosa County labor shed 10-year job forecast growth of 7.1%

For the Industry 4.0 target industry, there is a subsector classification that further enables our office to seek out and prioritize our targeting efforts. For Industry 4.0 these include:

- Small & Medium sized Manufacturing companies
- Processing & Engineering Services
- Metal Fabrication & Stamping
- Recreational Boat Building
- Electrical Equipment Manufacturing

### **Effect on Disproportionately Affected Counties in Next Ten Years**

We understand Triumph staff now includes in its analysis of each application this projection, however based upon the average wages and the impacts the manufacturing industry has not on the local community but that of the region we feel like Project Turbo will have a lasting positive impact to the area.

		Section 4						
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# AT ACHMENT 4 VIABILITY OF PROJECT TURBO

#### Describe the data or information available to demonstrate the viability of the proposed project.

Industry 4.0 is the next industrial revolution and has everything to do with digitization and connection. A veritable catalog of buzzwords characterizes this transformation—the Internet of Things (IoT), big data, robots, AI, and more. At the core of this is the adoption of computers and automation and the connection to smart and autonomous systems that can ultimately be run without human interaction. While this may not be a reality today, smart components and the analysis of data are helping to optimize operations and problem-solve irregularities or costly mistakes.

The Manufacturing sector in Santa Rosa County experienced growth between 2017 and 2022 adding 420 jobs, an increase of 44.6%. The County has excellent interstate access, rail service, technical training, and a workforce with applicable skills. The Industry 4.0 target family focuses on subsectors of manufacturing and engineering support to leverage the County's existing assets and service levels of utilities. These businesses include metalwork, machine shops, electrical equipment, recreational boat building, and manufacturing engineering services.

Overall, the projected job growth of this target is 7% within the labor draw area, a 30-minute drive from Santa Rosa County. Existing metalworking firms like Gulf Cable are prime examples of the types of companies this target aims to attract, retain, and expand. The company makes aluminum and copper insulated cables for utility projects and employs 300. In 2021 the company announced its expansion into a new 160,000-square-foot facility.

Santa Rosa County has been the home of manufacturing operations, however, the momentum in establishing industrial parks that offer certified ready sites will spur the growth of the Industry 4.0 target.

Additionally, Garner Economics, LLC in its 2018 strategic plan for Santa Rosa County, *Building a Better Santo Rosa County: A Five-Year Strategic Blueprint for Economic Development* listed many characteristics of Santa Rosa County that support the efficacy of manufacturing businesses succeeding if locating in the County. Garner Economics update and reaffirmed within the 2022 strategic plan *Leading through Action*.

#### **Rationales**

- Positioned to serve regional market (P)
- Excellent interstate access (P)
- Rail service via CSX (P)
- Proximity to Pensacola & Mobile Ports (P)
- High number of military veterans in area with technical skills (P) (C)
- Manufacturing industry sector grew by 44.6% in past 5 years (P)
- Production occupations grew by 23% in past 5 years (P)
- An existing pool of high-demand occupations and occupations with skills transferability (P)
- More than 2,400 degrees and certificates granted for in majors related to manufacturing & support services (P)(C)
- Within ½ hour of major university/ college (P)(C)
- Post-secondary vocational training (P)
- Nearby engineering program (P)(C)
- Relatively low cost of labor (P)
- Proximity to Pensacola Int'l Airport (P) (C)
- Availability of sites (P)
- Availability of local incentives (P)
- Relatively low cost of living (P)(C)
- Quality of education K-20+ (P) (C)

Legend: Prospect (P) or Community (C)

# ATTACHMENTS DISCRETIONARY PRIORITIES

Describe how Project Turbo meets the discretionary priorities identified by the Board.

The discretionary priorities and responses are listed below:

- 1. Are considered transformational for the future of the Northwest Florida region. Please see Attachment 3 for explanation of how Project Turbo is part of the transformation now underway in Northwest Florida.
- **2. May be consummated quickly and efficiently.** Upon approval by the Triumph Board, project acquisition will be completed and final site plan submittal will move forward for construction permitting.
- **5.** Align with Northwest Florida Forward, the regional strategic initiative for Northwest Florida economic transformation. Yes, Project Turbo is a manufacturing company, one of six cluster industries targeted by Florida's Great Northwest as transformative and targeted industry.
- 8. Create net-new jobs with wages above the national average wage (e.g. similar to EFI QTI program, measured on a graduated scale). According to Florida Commerce, the median earnings for an individual worker in 2022 for Santa Rosa County is \$47,340. Project Turbo will have wages in excess of \$54,441 which is 115% of the 2024 Average Wage Requirements thus would have a positive impact in average wages in the county.
- **15.** Demonstrate long-term financial sustainability following Triumph Gulf Coast, Inc. funding. Long term sustainability will be provided through the Santa Rosa County Economic Development Office as the property manager for County owned assets designated for job creation.
- **16.** Leverage funding from other government and private entity sources. Project Turbo is positioned to spend 10,000,000.00.
- 17. Provide local investment and spending. Local investment will occur as additional tenants build their facilities and proceed with their operations.
- **19. Provide clear performance metrics over duration of the project or program.** The performance metrics will be annual reports provided by Project Turbo who is responsible for the capital investment, wages, and jobs.
- **20. Provide capacity-building support for regional economic growth.** The project will add capacity to the manufacturing industry cluster which; and is one of the six targeted industries transforming Northwest Florida and which is also a target industry in the County's five-year development plan.

### ATTACHMENT 6

### **Commissioner Committee Meeting**

November 14, 2024

Milton, Florida

### **WILL PROVIDE WHEN MADE AVAILABLE**

# Attachment 7 Timeline

The following timeline is for land acquisition and construction.

Action	Time
Drafting of contract, approval, execution	6 months
Construction Procurement and Mobilization  Development of bid package for construction contractor(s) Pre-bid meeting Bid opening Development of recommendation to BOCC BOCC approval Contract development Issuance of notice to proceed (NTP)  Construction Construction Construction commencement Processing payments Construction inspection Construction completion Final inspection	6 months
Final payment     Final reimbursement request and report	2 months
TOTAL TIME	36 months

		Design	Closing Cost and Due Diligence	Land Acquisition	Construction	Grant Administration	Total
Dunio at Tatal							
Project Total		_				_	
	2024	_			_	_	
	2025	-		2,400,000	-	10,920	2,427,820
	2026	-		-	3,000,000	11,222	3,011,222
	2027	-		-	4,000,000	11,533	4,011,53
	2028	-		-	3,000,000	11,853	3,011,85
	2029					12,181	12,18
	2030					12,519	12,519
	2031			2 400 000	10.000.000	12,865	12,86
Project Total		-		2,400,000	10,000,000	83,094	12,483,09
<b>Friumph</b>							
p.i	2024						
	2025			2,400,000		10,920	2,427,82
	2026			, ,		11,222	11,22
	2027					11,533	11,53
	2028					11,853	11,85
	2029					12,181	12,18
	2030					12,519	12,519
	2031					12,865	12,86
Triumph Total		-		2,400,000	-	83,094	2,483,094
Cuantas							
Grantee	2024						
	2024						
	2025						
	2027						
	2028						
	2029						
	2030						
	2031						
Grantee Total		-	-	-	-	-	
Company							
	2024						
	2025				2 222 222		2 222 22
	2026				3,000,000		3,000,00
	2027 2028				4,000,000 3,000,000		4,000,000
	2028				3,000,000		3,000,00
	2029						
	2030						
Match Source 1 Total	2001	-	-	_	10,000,000	-	10,000,000

#### **ATTACHMENT 9**

# Economic Recovery, Economic Diversification, Enhancement of Disproportionately Affected Counties and Enhancement of a Targeted Industry

Provide a detailed description of, and quantitative evidence demonstrating how the proposed public infrastructure project will promote:

#### Economic Recovery

The Santa Rosa Board of County Commissioners has worked for years to bring higher paying jobs to the County. The downturn of the economy in 2008 and the Deepwater Horizon Oil Spill in 2010 both hit the county's economy very hard (unemployment rose from 2.8 in 2006 to 9.5 in 2010) because of the reliance on growth in the construction/housing industry and tourism for jobs and revenues. Years later, the choice among better paying jobs in the county is still limited. As of 2016 according to the County Snapshots, the top five industry sectors by employment are, in order, elementary and secondary schools, limited-service restaurants, full service restaurants, the federal government including military, and local government.

One sector that has begun to show signs of recovery is the manufacturing industry. The County has begun to attract more manufacturing companies to the County. The proposed project builds upon this success by tapping into the excess capacity in industrial land and workforce that remains in Santa Rosa County.

#### **Diversification**

Santa Rosa County has relied heavily upon the military, tourism and agriculture as drivers for its economy, all of which are subject to unpredicted devastating events that can wipe out expected revenues, such as the Deepwater Horizon Oil Spill and weather conditions. Development of the distribution industry will not only diversify the economy but would also provide stability as the need increases for cargo operations.

The table below shows the top five categories of jobs held by Santa Rosa County residents. It can readily be seen that government and school employment is top-heavy, with restaurants ranking second.

Top Five Total Employees by Establishment Type
North American Industry Classification System (NAICS)

Source: Santa Rosa County Economic Development Office Website

Employer	Employees		
Government	3,513		
Restaurants	3,176		
Primary and Secondary Education	2,629		
Health and Medical Services	2,482		
Hospitals	2,028		
with the same and the first of	5-21		

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When government, restaurants, and education are the top jobs held by residents in a county, the need exists for diversification of jobs in other sectors that can provide equal or better pay, training, benefits, and opportunities for upward mobility. Santa Rosa's strength and challenges arise from its location: it lies between the core cities of two MSA's: Pensacola to the west and Fort Walton Beach to the east. A strength is that Santa Rosa's excellent public school system, low crime, recreational opportunities for residents of all ages, and low cost of living attract workers from Escambia and Okaloosa Counties to make their homes in Santa Rosa County. A challenge is that the lack of jobs within the county results in pockets of poverty especially within the central sections of the county. Triumph funding will help with diversification into the manufacturing industry, by assisting Santa Rosa County in purchasing suitable properties for these companies.

#### Enhancement of Disproportionately Affected Counties

Santa Rosa County and the region of disproportionately affected counties will be enhanced:

- Manufacturing industry will bring jobs with higher pay.
- Aligns in support with the <u>Northwest Florida FORWARD</u> regional strategic initiative of manufacturing with a strong outlook for growth.
- Will create net new jobs in support of targeted industry.
- Provides a wider regional impact as evidenced by the U.S. Cluster Mapping Project, Institute for Strategy and Competitiveness, Harvard Business School, which shows Northwest Florida as a cluster for the manufacturing industry.

#### Enhancement of a Targeted Industry - Industry 4.0

As stated previously, Industry 4.0 is the next industrial revolution and has everything to do with digitation and connection. And with the manufacturing sector continuing to add jobs within Santa Rosa County, with the assistance of Triumph Gulf Coast we will stay poised to take advantage of this next revolution.

Santa Rosa County is well served by 1-10 (east/west) connecting Jacksonville to Mobile, New Orleans, and points westward along the southern United States. In addition to road networks, the County is fortunate to have a CSX rail line serving the area and be near both the Pensacola and Mobile ports. We are positioned to serve the greater region with our assets. Mobile can be easily reached within 90 minutes drivetime. Within three hours drivetime the cities of Tallahassee, Montgomery, and Biloxi are accessible; within five hours drivetime New Orleans can be served and the suburbs of Jacksonville are in sight. Santa Rosa County's central Gulf Coast location on Florida's western tip ensures fast access to top markets in the southeastern United States and enables you to reach the rest of the U.S. within a day. The County offers geographic proximity to everywhere via 1-10, U.S. 98 and U.S. 90-three major east- west highways that run right through Santa Rosa County. We offer access to rail and three deepwater ports, including the Port of Pensacola, Port of Mobile, and Port of Panama City and the Pensacola International Airport is 25 miles.

With our geographical assets along with our industrial zoned land, retired military workforce and our pipeline of a well-qualified workforce it's no wonder why so many individuals and companies alike are choosing Santa Rosa County "home".